# U.S. Department of Energy Washington, D.C.

**ORDER** 

DRAFT DOE O 153.X

Approved: XX-XX-06 Review: XX-XX-08 Expires: XX-XX-10

#### SUBJECT: DEPARTMENTAL RADIOLOGICAL EMERGENCY RESPONSE ASSETS

- 1. <u>OBJECTIVES</u>. To establish requirements and responsibilities for the Department of Energy's (DOE's) National Nuclear Security Administration (NNSA) national radiological emergency response assets and capabilities and Nuclear Emergency Support Team (NEST) assets.
- 2. <u>CANCELLATION</u>. Cancellation of an Order does not by itself modify or otherwise affect any contractual obligation to comply with the Order. Contractor Requirements Documents (CRDs) containing directive requirements that have been applied to a contract remain in effect until the contract is modified to eliminate or replace requirements from canceled directives. The following directives are canceled.
  - a. DOE O 5530.1A, Accident Response Group, dated 9-20-91.
  - b. DOE O 5530.2, *Nuclear Emergency Search Team*, dated 9-20-91.
  - c. DOE O 5530.3, *Radiological Assistance Program*, dated 4-10-92, with Chg 1, dated 4-19-92.
  - d. DOE O 5530.4, Aerial Measuring System, dated 9-20-91.
  - e. DOE O 5530.5, Federal Radiological Monitoring and Assessment Center, dated 7-10-92, with Chg 1, dated 12-2-92.

## 3. APPLICABILITY.

- a. DOE Elements. Except for the exclusions in paragraph 3c, this Order applies to all DOE elements and NNSA organizations responsible for emergency response assets. Attachment 1 lists organizations to which this Order does and does not apply.
  - The National Nuclear Security Administration (NNSA) Administrator shall assure that NNSA employees and contractors comply with their respective responsibilities under this directive.
- b. DOE Contractors. Except for the exclusions in paragraph 3c, the Contractor Requirements Document, Attachment 2, sets forth requirements to be applied to contractors with responsibilities for radiological emergency response assets to the extent set forth in the contract.
- c. Exclusion. The facilities and activities of the NNSA Office of Naval Reactors are excluded from requirements of this Order.

4. <u>REQUIREMENTS</u>. NEST assets, which are composed of DOE and NNSA personnel and equipment, fulfill requirements for providing technical support in response to radiological events and emergencies. Although all of the NEST assets will achieve prescribed levels of readiness during an emergency response, certain assets are more often associated with the crisis response phase of a radiological event while others are more often associated with the consequence management phase. The Radiological Assistance Program (RAP) may be expected to provide technical support in both phases but is generally considered a consequence management asset.

- a. <u>Department of Homeland Security (DHS) Operational Control—Domestic Incidents of National Significance.</u>
  - (1) Section 504 of the Homeland Security Act of 2002 [Public Law (P.L.) 107-296] states that in response to an actual or threatened terrorist attack, major disaster, or other emergency in the United States, the Nuclear Incident Response Team must operate as an organizational unit of the DHS and will be subject to the direction, authority, and control of the Secretary of Homeland Security.
  - (2) A 2003 memorandum of agreement (MOA) supports Section 504 and further notes that the agreement may continue to be refined, and amended
  - (3) DOE nuclear or radiological emergency support functions include accident response, search response, advisory services, technical operations support, radiation exposure response, radiological assistance, and support for REAC/TS medical assistance facility (Oak Ridge, Tenn.).
  - (4) This Order does not describe when and how DOE assets come under the operational control of DHS.

NOTE: Consult guidance in the most recent version of the DOE-DHS MOA when NEST assets are deployed or providing assistance during a DHS declared incident of national significance.

#### b. General.

- (1) All operational functions must be consistent with current Presidential decision directives and Executive orders.
- (2) The NNSA Office of Emergency Operations has primary responsibility for—
  - (a) radiological emergency response asset management and
  - (b) development and oversight of annual work authorization statements.

- (3) All work authorization statements must be performance-based and consistent with DOE's strategic management system.
- (4) Each emergency response asset will be required to provide a field work proposal for program planning, budget formulation, or documentation of part or all of a work assignment.
- (5) The Office of Emergency Operations may delegate to the field element managers certain responsibilities and authorities such as the assignment of tasks and/or distribution of funds to contractors under their cognizance. In such circumstance, the DOE field element is responsible for reporting, oversight, and management of the task.
- (6) Each emergency response asset will develop and maintain a 3-year program plan and will submit to Headquarters quarterly reports on accomplishments, shortfalls, and the status of specified funding activities and tasks.
- (7) DOE and NNSA Headquarters and field managers must have readiness assurance programs in place to confirm that
  - (a) capabilities are sufficient to implement emergency plans and
  - (b) appropriate and timely improvements are made to meet requirements identified through coordinated emergency planning, resource allocation, training, drills, exercises, and actual responses to events.
- (8) The NNSA Office of Emergency Operations will approve the governing response plan for each asset.
- (9) Public affairs plans for the emergency response assets must address crisis communications and be coordinated with DOE plans.
- (10) The responsibility for public information coordination will be defined in emergency response assets' governing response plans.
- (11) If an accident or significant incident involving a nuclear weapon or component occurs while in DOE custody, the Headquarter Office of Public Affairs, and the DOE SEO must, confirm to the appropriate public authorities the presence of nuclear weapons or components as necessary to ensure public safety.
- (12) The following standardized terminology must be used in plans and procedures when referring to emergency response asset readiness conditions.

- (a) <u>Alert</u>: Program personnel are notified that mobilization or deployment is being considered. Key personnel report to designated locations; other personnel remain available for mobilization, activation, and deployment.
- (b) <u>Mobilize</u>: Emergency response equipment and personnel who are deployable or who support deployment assemble at designated locations in preparation for deployment.
- (c) <u>Activate</u>: DOE organizations assemble personnel at home stations, but do not deploy. An example is home team support.
- (d) <u>Deploy</u>: Emergency response assets are physically relocated to the site of an emergency.
- (13) All emergency response assets must meet the following requirements.
  - (a) Develop the plans and procedures necessary to implement the provisions of this Order.
    - NOTE: Plans and procedures must include Integrated Safety Management concepts.
  - (b) Maintain the capability for notification 24-hours/day.
  - (c) Participate in emergency response exercises, drills, or bilateral training events at least once every 3 years.
  - (d) Establish a system of command, control, and communications for deployed and home team organizations that is interoperable with Federal, State, and local emergency response systems.
  - (e) Include in security measures protection of classified matter.
- (14) Emergency response assets must establish, maintain, and practice deploying personnel and equipment to any potential event location within prescribed guidelines.
- (15) Organizations that activate in support of deployed assets must establish similar capabilities.
- (16) Deployment of emergency response assets including RAP deployment for events known to involve weapons of mass destruction or counterterrorism must be approved by the NNSA Office of Emergency Operations ERO. All other RAP deployments may be approved by regional response coordinators (RRCs) or their designees with followup notification of DOE Headquarters through the ERO.

- (17) Personnel designated for worldwide deployment must obtain and maintain valid United States passports and current immunizations and must take all other actions necessary to qualify fully for worldwide deployment.
- (18) All emergency response personnel who have or may have contact with classified matter must have the appropriate valid security clearance.
  - (a) Personnel with potential access to nuclear weapons or related information must have a Q clearance and the appropriate Sigma access.
  - (b) Personnel identified to handle intelligence information will obtain sensitive compartmented information authorization.
- (19) For an off-site radiological accident involving a nuclear weapon, special nuclear material, or classified components, DOE will declare a national security area for safeguarding classified information, restricted data, equipment, and material.
- (20) When an event involves a damaged or recovered nuclear weapon, improvised nuclear device (IND), or radiological dispersal device (RDD) the following apply.
  - (a) The safe condition of items for shipment and staging must be affirmed by an appropriate risk assessment prior to movement.
  - (b) All IND design or concept-related work must be coordinated with the NNSA Deputy Administrator for Defense Programs to fulfill the requirements for Sigma 20 information as contained in DOE O 457.1, Nuclear Counterterrorism, dated 2-7-06.
  - (c) When the NNSA Deputy Administrator for Defense Programs declares an emergency over, applicable DOE nuclear safety Orders apply for disposition operations.
- (21) By law only the DOE or DOD may take physical custody of special nuclear material, nuclear weapons, or INDs.
- (22) When emergency response assets have returned to their home stations following an emergency-response mission, the SEO will prepare a report summarizing the essential elements of the response, lessons learned, which will be forwarded to the NNSA Associate Administrator, Office of Emergency Operations within 10 working days.
- (23) The Office of Emergency Operations lead exercise planner will prepare an after action report (AAR) for all exercises to capture lessons learned.

- (24) The report will be submitted to the NNSA Associate Administrator, Office of Emergency Operations, within 30 days of exercise completion.
- (25) Lessons learned from actual responses and exercises must be incorporated into training programs and emergency response asset response plans and procedures.
- (26) A metrics system will be developed, established, and maintained for measuring performance and capturing and tracking objective data regarding the status of the asset programs and performance in key functional areas.
- (27) Specific metrics to be included and frequency of data reports will be developed and published by the Office of Emergency Operations in coordination with operations/field office managers.
- (28) In actual emergencies, actions taken to prevent an imminent nuclear detonation or release of radioactive material require wide latitude with respect to the requirements of DOE/NNSA directives.
  - (a) These directives (e.g., Policies, Orders, Notices, Manuals, and Guides) are intended to instruct employees in the performance of their jobs and enable them to work effectively within DOE/NNSA and with other Agencies, contractors, and the public.
  - (b) In an actual emergency, the preservation of life and property will be of paramount importance.
  - (c) When preservation of life and property requires an immediate decision that deviates from DOE/NNSA directives, the on-scene SEO will use his or her best judgment to decide if a deviation is warranted and to implement that decision immediately.
  - (d) The SEO will report deviations in writing within 24 hours to the NNSA Associate Administrator, Office of Emergency Operations. Reports will provide as much detail as possible about the special circumstances that existed at the time that warranted deviation from pertinent directives.
- c. <u>Emergency Response Asset-Specific Requirements</u>. DOE/NNSA will use the following emergency response assets to respond to radiological emergencies. When these assets are deployed, they will be led by an SEO.
  - (1) <u>Crisis Response Assets</u>, technical support to the primary Federal agency (PFA), Federal Bureau of Investigation (FBI) or Department of Defense (DoD) for effects prediction, search and identification of nuclear materials, diagnostics and assessment of suspected nuclear devices,

render-safe procedures, and packaging for transport to final disposition. Crisis response assets include the following:

- (a) Nuclear/Radiological Advisory Team (NRAT), lead technical response in support of the NA-42 SEO; A deployable asset capable of providing limited technical assistance, to include search, diagnostics, effects prediction, and reach back to triage, home teams, and ARAC. NRAT supports the Domestic Emergency Support Team (DEST), Foreign Emergency Support Team (FEST), national special security events (NSSE), and JTOT Phase 1 East.
- (b) <u>Search Support Team</u>, a worldwide deployable national search asset that can conduct covert nuclear radiological and maritime searches. The team provides technical and operational support for regional assets during complex search operations and full response for independent search deployment and reach-back capability to home team search (HTS) and triage.
- (c) <u>Joint Technical Operations Team (JTOT)</u>, a deployable asset that—
  - <u>1</u> provides to the PFA, FBI or DoD technical operations advisory and operational support and advanced technical assistance for nuclear and radiological weapons of mass destruction;
  - provides extended technical support to other deployed operations through an emergency response home team;
  - gerforms risk assessments to determine safe-to-move and safe-to-ship status before recommending transport of a weapon of mass destruction to a designated trans-load or disposition site; and
  - accepts custody and control of improvised nuclear devices, radiological dispersal devices, and nuclear material from weapons of mass destruction on behalf of DOE.
- (d) <u>Accident Response Group (ARG)</u>, a deployable asset that
  - manages technical resolution of accidents or significant incidents involving United States nuclear weapons that are in DOE custody at the time of an accident or incident;
  - provides timely worldwide support to DoD in the technical resolution of accidents and significant incidents involving United States nuclear weapons in DoD custody;

- g performs risk assessments to determine safe-to-ship status of damaged nuclear weapons before recommending transport to the designated disposition site; and
- <u>4</u> accepts custody and control of nuclear weapons or weapons components on behalf of DOE.
- (e) RAP Search Team, a worldwide deployable asset geographically focused on the national capital region (NCR) to provide covert maritime search and traditional RAP missions. The team may deploy out of the NCR to conduct missions directed by HQ NNSA.
- (f) NNSA Home Team, an asset that provides the PFA and field team with in-depth research on technical questions and concurrence on actions being taken by the field team. The home team provides services in a non-threatening environment to validate field team recommended actions prior to implementation and to ensure that when the actions are taken no adverse effects will result.
- (g) <u>Disposition</u>, a deployable asset that provides for the final disposition of a rendered safe device from JTOT or ARG.
- (2) <u>Consequence Management Assets.</u>
  - (a) <u>Aerial Measuring System (AMS)</u>, a deployable asset that measures and evaluates the radiological information necessary to address the relevant radiological impacts of accidents and radiological national security emergencies. AMS detects and measures radioactivity over large areas using both fixed- and rotary-wing aircraft.
  - (b) Atmospheric Release Advisory Capability (ARAC): a laboratory-based program that provides near real-time computer-based predictive modeling to assess events involving release of hazardous radiological materials into the atmosphere. Predictions are produced for local and federal leaders to determine the protective actions necessary to ensure the health and safety of people in affected areas. The ARAC program includes
    - the National Atmospheric Release Advisory Center (NARAC) at Lawrence Livermore National Laboratory (LLNL), which has a staff of physical scientists, computer scientists, engineers, and technicians that provide services 24/7 for planning, emergency response, and detailed hazard studies
    - <u>2</u> the High Consequence Assessment and Technology group from Sandia National Laboratories (SNL), which provides

- additional NARAC tools and expertise for nuclear and conventional explosive source characteristics/effects and dose/risk assessment.
- a suite of NARAC software tools including simple standalone, local-scale plume modeling tools for end-user's computers, and Web- and Internet-based software to access advanced three-dimensional modeling tools and expert analyses from the national center at LLNL;
- 4 the Interagency Modeling Atmospheric and Assessment Center (IMAAC), which supports federal responses to incidents of national significance involving hazardous material releases to the atmosphere; and
- the computer-based system at NARAC, which provides realistic plots or maps of potential radiation dose and exposure, and estimates of the paths of nuclear contaminants released into the atmosphere.
- (c) <u>Consequence Management Teams</u>, worldwide deployable teams that provide advice, planning, and operational capabilities during the crisis and consequence management phase of emergencies involving radioactive material.
  - A Consequence Management Home Team (CMHT), which utilizes NARAC predictions and monitoring data to assess radioactive material release hazard potential. The team plans and coordinates logistics for DOE consequence management assets and provides technical support to deployed operations.
  - Consequence Management Response Teams (CMRTs), which deploy in three phases with deployment time requirements ranging from 4 to 24 hours wheels. Assets for these teams are drawn from the Remote Sensing Lab for the CMRT I and II and the national laboratories and RAP regions to support CMRT III of the response. These teams provide radiological release monitoring, sampling, analysis, and data assessments. CMRTs draw resources from the emergency response assets and become the DOE coordination element for FRMAC.
- (d) <u>Federal Radiological Monitoring and Assessment Center</u> (FRMAC), a federal interagency center responsible for coordinating monitoring and assessment activities with the affected

state and local agencies. The Nuclear/Radiological Annex to the NRP assigns DOE responsibility for

- developing and maintaining FRMAC policies and procedures,
- 2 determining FRMAC composition, and
- <u>3</u> maintaining FRMAC operational readiness.

DOE also manages the FRMAC during initial phases of a radiological incident with transfer of the leadership role to the Environmental Protection Agency (EPA) at a mutually agreeable time. Consequence management teams provide command and control, planning, and technical elements needed to accomplish assigned FRMAC responsibilities. All other departmental radiological emergency response assets will be prepared to contribute to the FRMAC through the consequence management teams.

- (e) The Radiological Assistance Program, a deployable, tailored capability that provides first-responder radiological assistance to protect the health and safety of the public and the environment. Upon request, RAP provides radiological assistance to other Federal agencies, state, tribal, and local governments, and private businesses or individuals in the detection, identification and analysis, and response to events/incidents involving radiological/nuclear materials. Regional locations and service areas are as follows.
  - Region 0 (RAP Search Team, Andrews AFB, Maryland, serving the NCR and the east coast of the United States; includes the traditional RAP capability and enhanced search resources to provide technical and operational expertise to conduct independent, low profile searches, apprentice searcher training, and aerial and maritime searches Maritime operations will operate in port and at sea.
  - Region 1, Brookhaven, New York, serving Connecticut, Delaware, Maine, Maryland, Massachusetts, New Hampshire, New Jersey, New York, Pennsylvania, Rhode Island, Vermont, District of Columbia.
  - <u>Region 2, Oak Ridge, Tennessee</u>, serving Arkansas, Kentucky, Louisiana, Mississippi, Missouri, Tennessee,

- Virginia, West Virginia, Puerto Rico, United States Virgin Islands.
- <u>4</u> Region 3, Aiken, South Carolina, serving Alabama, Florida, Georgia, North Carolina, South Carolina.
- <u>Segion 4, Albuquerque, New Mexico</u>, serving Arizona, Kansas, New Mexico, Oklahoma, Texas.
- Region 5, Chicago, Illinois, serving Illinois, Indiana, Iowa,
   Michigan, Minnesota, Nebraska, North Dakota, Ohio,
   South Dakota, Wisconsin.
- <u>Region 6, Idaho Falls, Idaho</u>, serving Colorado, Idaho, Montana, Utah, Wyoming.
- <u>Region 7, Livermore, California</u>, serving California, Hawaii, Nevada, Pacific Rim Territories.
- <u>Region 8, Richland, Washington</u>, serving Alaska, Oregon,
   Washington.
- (f) Radiation Emergency Assistance Center/Training Site:, a medical consulting and/or deployable, tailored, program that provides a 24-hour response center for medical advice, specialized training, and unique on-site assistance in triage, diagnosis, and treatment of all types of radiation-induced injuries.

# (3) Special Capabilities.

- (a) Radiological Triage, a non-deployable capability provided by oncall scientists to determine through analysis of nuclear spectra collected on-scene the radioisotope composition of an item in question. Its primary mission is to determine if a radioactive object contains special nuclear material.
- (b) <u>Domestic Nuclear Event Attribution</u>. The Defense Threat Reduction Agency is developing the ability to identify the hostile nation or terrorist group responsible for a detonation or malicious deployment of radioactive material in the United States. The DNEA program brings together expertise from DOE and Department of Defense laboratories, law enforcement organizations and other support groups. The DNEA program focuses on two types of events—nuclear devices and RDDs. The Office of Emergency Operations will support the establishment of the capability to quickly receive and analyze samples from an RDD or nuclear event.

# (4) <u>Administrative/Management</u>.

(a) <u>Emergency Response Officer</u>. Serves as the 24-hours/day emergency response representative of the Director, Office of Emergency Operations, NNSA with authority to alert, mobilize, activate, or deploy any of the NEST assets.

#### (b) Senior Energy Official.

- There will always be an SEO at the scene of any emergency where DOE emergency response assets have a presence. The SEO acts as the single point of contact for DOE nuclear/radiological support provided to the primary Federal agency, coordinating agency, and on-scene commander. Deployed emergency response assets will work in support of and under the direction of, the SEO.
- <u>2</u> During any emergency operation or deployment, the senior DOE/NNSA Federal employee on scene or deploying with an asset will be the acting SEO.
- 3 The NNSA Director, Office of Emergency Operations, may designate an SEO from Headquarters or the field to provide the overall on-scene leadership of NNSA assets during any given deployment.
- 4 At the discretion of the NNSA Director, Office of Emergency Operations, a senior DOE/NNSA executive may replace the assigned SEO and become SEO, and emergency response leadership will become subordinate to that executive.
- <u>5</u> Through the ERO, the SEO will in all cases keep the NNSA Office of Emergency Operations, apprised of the on-scene situation.
- 6 When the SEO is not an NNSA employee deployed NNSA employees or contractors will work in support of and under the guidance of the SEO.
- The NNSA Administrator will designate, in advance, an NNSA employee whose purpose will be to resolve on a real-time basis any differences that may arise between the non-NNSA SEO and NNSA emergency response assets.

#### (c) Federal Team Leader.

- <u>1</u> Provides leadership at the working point for the deployed team.
- Provides leadership of the home team nodes to ensure a unified response to the first responders or to deployed assets.
- <u>3</u> The Federal team leader will be an NNSA federal employee or an Intergovernmental Personnel Act (IPA) assignee trained for each position assigned.

## 5. RESPONSIBILITIES.

- a. <u>Deputy Administrator for Defense Programs, NNSA.</u>
  - (1) Maintains the capability to accept custody of and handle the disposition of a damaged or recovered nuclear weapon, Improvised Nuclear Device, or Radiological Dispersal Device.
  - (2) In the event of a damaged, or recovered, nuclear weapon, Improvised Nuclear Device, or Radiological Dispersal Device, declares the end of the emergency for the purposes of disposition.
  - (3) Approves the final disposition decisions for nuclear weapon, Improvised Nuclear Device, or Radiological Dispersal Device in DOE custody. These decisions include the decision to disassemble, destroy, or employ extended staging, and the method of destruction, if applicable.
- b. Associate Administrator, Office of Emergency Operations, NNSA.
  - (1) Provides a liaison officer (DOE LNO) to the DHS Secretary, or his designee, to assist with incident management during a DHS deployment of the response assets. The necessity for a DOE LNO for a RAP team deployment will be decided jointly by DHS and DOE on a case-by-case basis. The DOE LNO will have knowledge of the DOE radiological emergency response assets, their capabilities, limitations, and employment. Additionally, he will designate and deploy a Senior Energy Official to the emergency location to act as the single point of contact for DOE nuclear/radiological support provided to the Principal Federal Agency and On-Scene Commander. When a Senior Energy Official is designated, that person will report to the DHS Secretary, or his designee, for the duration of the deployment.
  - (2) Coordinates emergency response asset planning and support provided to field elements, other Federal agencies, or to State, local, or tribal governments, to ensure a cohesive Departmental response in the event of an emergency.

(3) Provides strategic direction for the management and operation of the emergency response assets.

- (4) Provides adequate funding and resources for the emergency response assets.
- (5) Provides Headquarters level programmatic management, direction, and operational integration of the emergency response assets, and serves as the Headquarters point-of-contact for external inquiries regarding the emergency response assets.
- (6) Provides Headquarters level budget management, prioritization of activities, and allocation of funds for the emergency response assets.
- (7) Provides interagency coordination by maintaining liaison with Headquarters and operational elements of appropriate Federal agencies, including, but not limited to, coordinating integration of the emergency response assets into interagency agreements, plans, procedures, and exercises.
- (8) Monitors, tracks, and trends the resolution/integration of lessons-learned from exercises and actual responses.
- (9) Ensures the interoperability and integrated field response of the emergency response assets, through the development and maintenance of an Asset Operations Integration Plan.
- (10) Conducts readiness assurance activities with regard to the emergency response assets.
- (11) Provides a 24-hour, on-call emergency response officer to serve as the approval authority for emergency response asset deployments.
- (12) Ensures that all IND design or concept-related work is coordinated with the Deputy Administrator for Defense Programs to fulfill the requirements for Sigma 20 information.
- (13) Provides advice and assistance to the DOE/NNSA classification office during the development and revision of classification guidance related to radiological emergency response and acts as the cognizant program office for such classification guidance and instruction.
- (14) In the event of a damaged or recovered nuclear weapon, Improvised Nuclear Device, or Radiological Dispersal Device, recommends, in coordination with the Manager, Nevada Site Office, to the Deputy Administrator for Defense Programs, NNSA, when the state of emergency should be terminated and recommends final disposition actions.

(15) Notifies the Secretary for Homeland Security or his designee, within 15 minutes of receiving a request for RAP support or notification of RAP self-deployment.

# c. <u>Director, Office of Emergency Response, NNSA.</u>

- (1) Provides field-level management and operation of the ARG, including designation and training of candidates for ARG Team Leader. Facilitates integration between ARG and programs supporting the United States nuclear stockpile.
- (2) Designates the SEO for nuclear weapon accidents that occur while the nuclear weapon is in DOE or DoD custody.
- (3) Establishes procedures for declaring and maintaining a National Security Area to safeguard classified information and/or Restricted Data or equipment and material in the event of an off-site accident involving a nuclear weapon, special nuclear material, or classified components.
- (4) Establishes procedures for publicly acknowledging the presence of nuclear weapons at the scene of an accident.
- (5) Provides field-level management and operation of elements for the Joint Technical Operations Teams. Provides special personnel and equipment to support technical operations.
- (6) Provides field-level management and operation of the NEST program elements for NEST Search (including Home Team Search, Search Support Team and RAP Search Team) and NRAT, maintaining the required search and detection capabilities for worldwide use.
- (7) Determines to which major facilities management contracts this Order applies and informs the contracting officers for those contracts.

## d. <u>Emergency Response Officer</u>.

- (1) Serves as the 24-hours/day emergency response representative of the NNSA Director, Office of Emergency Operations with authority to alert, mobilize, activate, or deploy any of the NEST assets.
- (2) Maintains knowledge of the NEST assets, capabilities and current readiness posture.
- (3) Advises the NNSA Director, Office of Emergency Response on the need to employ any or all NEST assets.
- (4) Remains in the NCR during assigned tour of duty.

# e. Senior Energy Official.

- (1) Acts as the single point of contact for DOE nuclear/radiological support provided to the primary Federal agency, coordinating agency, and onscene commander.
- (2) Directs activities of deployed emergency response assets.
- (3) Keeps the NNSA Office of Emergency Operations, through the ERO, apprised of the on- scene situation.
- (4) When the SEO is not an NNSA employee and deployed emergency response assets are NNSA employees or contractors, the deployed emergency response assets will work in support of and under the guidance of the SEO.
- (5) The NNSA Administrator will designate, in advance, an NNSA employee whose purpose will be to resolve on a real-time basis any differences that may arise between the non-NNSA SEO and NNSA emergency response assets.
- f. <u>Federal Team Leader</u>, An NNSA federal employee or an IPA assignee.
  - (1) Provides leadership at the working point for the deployed team.
  - (2) Provides leadership of the home team nodes to ensure a unified response to the first responders or to the deployed assets.

## g. Manager, Livermore Site Office.

- (1) Provides field-level management and operation of ARAC through Lawrence Livermore National Laboratory.
- (2) Establishes operational procedures and training for ARAC.
- (3) Provides NA-42 emergency response field asset support for budget, personnel, and work for others coordination.
- (4) Determines to which major facilities management contracts this Order applies and informs the contracting officers for those contracts.

#### h. Manager, Oak Ridge Office.

- (1) Provides field-level management and operation of the REAC/TS.
- (2) Establishes operational procedures and training for REAC/TS.

(3) Determines to which major facilities management contracts this Order applies and informs the contracting officers for those contracts.

# i. Manager, Nevada Site Office.

- (1) Develops and maintains a Departmental capability to manage and conduct worldwide consequence management of a nuclear/radiological event.
- (2) Provides field-level management and operation of AMS—
  - (a) develops a coordinated 5-year survey schedule for NNSA sites and facilities,
  - (b) reviews survey requests,
  - (c) forwards survey requests to the Director, Office of Emergency Operations, for approval, and
  - (d) provides final reports of surveys to the cognizant Headquarters program office or Federal agency.
- (3) Provides field-level management and operation of the consequence management teams (CMHT, and CMRT) and FRMAC
- (4) Designates and trains candidates for FRMAC Director and consequence management official.
- (5) Designates the SEO and supporting staff for emergencies with an off-site radiological release involving the deployment of FRMAC.
- (6) Provides field-level management and operation of the NEST search and NRAT, maintaining the required search and detection program for worldwide use.
- (7) Manages the logistics support base for the emergency response assets.
- (8) In coordination with the NNSA Director, Office of Emergency Operations, recommends to the NNSA Deputy Administrator for Defense Programs when the state of emergency should be terminated for an event involving damaged, or recovered nuclear weapon, improvised nuclear device, or radiological dispersal device and recommends final disposition actions.
- (9) In coordination with the Manager, Render Safe Programs NNSA, maintains a program to conduct technical operations for disassembly, destruction, and long-term storage of a recovered nuclear weapon,

- improvised nuclear device, or radiological dispersal device at the Nevada Test Site.
- (10) Determines to which major DOE contractors this Order applies and informs the contracting officers for those contracts.
- j. <u>Manager, Sandia Site Office; Manager, Pantex Site Office; Manager, Los Alamos Site Office</u>. Provide to the NNSA Office of Emergency Response field asset support for budget, personnel, and work for others coordination.
- k. <u>Regional Coordinating Offices (Brookhaven Area Office, Oak Ridge Office, Savannah River Operations Office, NNSA Service Center, Chicago Office, Idaho Operations Office, Livermore Site Office, Richland Operations Office).</u>
  - (1) Appoints an RRC to provide field-level management and operation of the regional RAP under their purview. RRC responsibilities include the following:
    - (a) Deploys RAP team upon receipt of a valid request for support.
    - (b) Ensures implementation of the requirements of the RAP Field Operations Guide.
    - (c) Notifies the Headquarters Operations Center as follows:
      - <u>1</u> Within 15 minutes after receipt of a request for assistance.
      - Within 15 minutes of deployment of personnel and resources for radiological assistance.
  - (2) Designates SEO (RAP team leader) to lead responses.
  - (3) Participates in regional assistance committees and Regional response teams, assists external agencies with the development of response plans, and communicates with other agencies in the region that could participate in response to radiological incidents.
  - (4) Determines to which major facilities management contracts this Order applies and informs the contracting officers for those contracts.

## 6. REFERENCES.

- a. Atomic Energy Act of 1954, as amended, 42 U.S.C. 2011-2284.
- b. Executive Order 12656, Assignment of Emergency Preparedness Responsibilities, dated 11-18-88.

- c. Presidential Decision Directive-39, U.S. Policy on Counterterrorism, 6-21-95 (Classified).
- d. Presidential Decision Directive-62, Combating Terrorism, May 1998.
- e. Robert T. Stafford Disaster Relief and Emergency Assistance Act [The Federal Response Plan (P.L. 93-288)] with Terrorism Annex, dated April 1999.
- f. National Response Plan (NRP), dated December 2004.
- g. National Oil and Hazardous Substance Pollution Contingency Plan (NCP) [40 Code of Federal Regulations (CFR) Part 300], which provides the organizational structure and procedures for Federal responses to discharges of oil and releases of hazardous substances.
- h. 10 CFR 835, Occupational Radiation Protection.
- i. Federal Energy Regulatory Commission requirements for emergency plans (18 CFR 12.20), which protects the health and safety of members of the public upstream and downstream of water projects (dams).
- j. Environmental Protection Agency requirements implementing the provisions of the Safe Drinking Water Act (40 CFR 141-142).
- k. Environmental Protection Agency requirements implementing the Comprehensive Environmental Response, Compensation, and Liability Act, embodied in the 40 CFR 300 series, including Title III, the Emergency Planning and Community Right-to-Know Act, embodied at 40 CFR 355.
- 1. DOE O 151.1B, Comprehensive Emergency Management System, dated 10-29-03.
- m. DOE O 231.1A Chg 1, Environment, Safety and Health Reporting, dated 6-3-04.
- n. DOE M 231.1-2, Occurrence Reporting and Processing of Operations Information, dated 8-219-903.
- o. DOE O 452.2B, Safety of Nuclear Explosives, dated 8-7-01.
- p. DOE O 470.1, Safeguards and Security Program, dated 9-28-95.
- q. Joint Department of Defense, Department of Energy, and Federal Emergency Management Agency Agreement for Response to Nuclear Weapons Accidents and Nuclear Weapon Significant Incidents, dated 1-8-81.
- r. Memorandum of Agreement between the Department of Energy (DOE) and Department of Homeland Security (DHS), dated February 28, 2003

7. <u>CONTACT</u>. Questions concerning this Order should be addressed to the Director, Office of Emergency Operations, NNSA, at 202-586-9892.

BY ORDER OF THE SECRETARY OF ENERGY:

CLAY SELL Deputy Secretary

## DOE ELEMENTS TO WHICH DOE O 153.X IS APPLICABLE

Office of the Secretary

Office of Environment, Safety and Health

Office of Environmental Management

Office of Intelligence

National Nuclear Security Administration

Office of Nuclear Energy, Science and Technology

Office of Public Affairs

Office of Science

Office of Security

Albuquerque Service Center

Nevada Site Office

Los Alamos Site Office

Sandia Site Office

Pantex Site Office

Kansas City Site Office

Chicago Office

Livermore Site Office

Y-12 Site Office

Oak Ridge Office

Richland Operations Office

Savannah River Operations Office

Idaho Operations Office

Rocky Flats Field Office

Brookhaven Area Office

#### DOE ELEMENTS TO WHICH DOE O 153.X IS NOT APPLICABLE

**Chief Information Officer** 

Office of Civilian Radioactive Waste Management

Office of Congressional and Intergovernmental Affairs

Office of Counterintelligence

Departmental Representative to the Defense Nuclear Facilities Safety Board

Office of Economic Impact and Diversity

Office of Energy Efficiency and Renewable Energy

**Energy Information Administration** 

Office of Fossil Energy

Office of General Counsel

Office of Hearings and Appeals

Office of Independent Oversight and Performance Assurance

Office of the Inspector General

Office of Management, Budget and Evaluation and Chief Financial Officer

Office of Policy and International Affairs

Secretary of Energy Advisory Board

Office of Worker and Community Transition

Office of Energy Assurance

Golden Field Office

Ohio Field Office

Southeastern Power Administration

Southwestern Power Administration

Western Area Power Administration

# CONTRACTOR REQUIREMENTS DOCUMENT DOE O 153.X DEPARTMENTAL RADIOLOGICALEMERGENCY RESPONSE ASSETS

Regardless of the performer of the work, the contractor is responsible for complying with the requirements of this Contractor Requirements Document (CRD) and flowing down CRD requirements to subcontractors at any tier to the extent necessary to ensure contractor compliance.

Any supplemental plans, and procedures developed must include the following:

- 1. Contractors must ensure compliance with asset-specific public affairs plans for emergency response assets.
- 2. Contractors must cooperate with the Senior Energy Official (SEO) for any response involving the deployment of the emergency response assets. Deployed emergency response assets will work in support of, and under the coordination of, the SEO.
- 3. Each contractor supporting the emergency response assets will be required to provide a field work proposal that provides information for program planning, budget formulation, or documentation of part, or all, of a work assignment. This information will be used for the development of the work authorization statements. Each emergency response asset will be required to carry out the work agreed to in the work authorization statement consistent with its terms and conditions; provide quarterly reports on accomplishments, shortfalls, status of specified funding activities, and tasks. These activities will be coordinated through the appropriate site office and the NNSA Office of Emergency Response Program Manager for the emergency response asset.
- 4. The standardized terminology of alert, mobilize, activate, and deploy must be used when referring to emergency response asset readiness conditions in plans and procedures.

  These basic terms are defined as follows:
  - a. <u>Alert</u>. Program personnel are notified that mobilization and/or deployment is being considered. Key personnel report to designated locations. Other personnel remain available for mobilization, activation, and deployment.
  - b. <u>Mobilize</u>. Personnel who are deployable or who support deployment and emergency response equipment are assembled at designated locations in preparation for deployment.
  - c. <u>Activate</u>. DOE Organizations assemble personnel at home stations, but do not deploy. An example is home team support.
  - d. <u>Deploy</u>. Emergency response assets are physically relocated to the site of an emergency

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5. Contractors must develop the plans and procedures necessary to implement the provisions of this Order. These plans and procedures must include Integrated Safety Management concepts.

- 6. Contractors must maintain the capability for 24-hour/day notification.
- 7. Contractors with deployable emergency response assets must establish, maintain, and practice the ability to deploy personnel and equipment to any potential event location within prescribed deployment guidelines.
- 8. Contractors must require that all contractor emergency response asset personnel who are eligible for worldwide deployment obtain and maintain a valid United States passport, current immunizations, and must take all other actions necessary to qualify fully for worldwide deployment.
- 9. All contractor emergency response asset personnel who have, or may have, contact with classified matter must have the appropriate valid security clearance.
  - a. Contractor personnel with potential access to nuclear weapons or related information must have a Q clearance and the appropriate Sigma access.
  - b. Contractor personnel identified to handle Intelligence Information must obtain Sensitive Compartmented Information authorization.
  - c. Contractor personnel identified to handle Intelligence Information must obtain Sensitive Compartmented Information authorization.
- 10. All contractor organizations with responsibilities for emergency response assets must participate in an emergency response exercise at least once every 3 years.
- 11. Contractor organizations must have readiness assurance programs to ensure that emergency capabilities are sufficient to implement emergency plans and that appropriate and timely improvements are made in response to needs identified through coordinated emergency planning, resource allocation, training, drills, exercises, and actual responses to events.
- 12. All deployments of Nuclear Emergency Support Team (NEST) assets must be approved by the NNSA Office of Emergency Response, emergency response officer.
- 13. In the event of an off-site radiological accident involving a nuclear weapon, special nuclear material, or classified components, contractors must cooperate with DOE in establishing a National Security Area to safeguard classified information, Restricted Data, equipment, and material.
- 14. Lessons learned from actual responses and exercises must be incorporated into training programs and into emergency response asset response plans and procedures.

15. Metrics, a system for measuring performance designed to capture and track objective data regarding the status of the asset programs and their performance in key functional areas, will be developed, established, and maintained. The specific metrics to be included and the frequency of data reports will be developed and published by the Office of Emergency Operations, in coordination with operations/field office managers.